



# THE LEGISLATION PACKAGE



# **Compact for a Balanced Budget** Summary of Key Legislative Provisions

#### <u>The Balanced Budget Amendment – the amendment "Payload"</u>

- Section 1 requires federal budget to be balanced at all times, and only approved debt can be used to fund deficits
- Section 2 establishes a constitutional debt limit at time of ratification
- Section 3 requires approval of a majority of the state legislatures if Congress desires to increase the debt limit
- Section 4 requires the President to protect the integrity of the constitutional debt limit
- Section 5 encourages spending reductions first, as opposed to tax increases, to bridge the current deficit gap
- Section 6 provides necessary definitions
- Section 7 provides for self-enforcement of the amendment

#### the Compact for a Balanced Budget - the "Delivery Vehicle"

- Purpose to greatly simplify the amendment process by combining all the steps required of the state legislatures to safely, efficiently, and effectively propose and ratify the Balanced Budget Amendment
- Article I describes purpose of organizing the states to originate the Balanced Budget Amendment using a compact
- Article II provides the necessary definitions, including the actual text of the proposed Balanced Budget Amendment
- Article III sets compact membership and withdrawal requirements
- Article IV establishes the Compact Commission when 2 states join
- Article V applies to Congress for Balanced Budget Amendment Article V convention effective when 38 states join
- Article VI appoints and instructs delegate(s) who will attend the Balanced Budget Amendment convention
- Article VII details the convention agenda and rules, allows first member state to designate Convention Chair
- Article VIII prohibits participation in convention before Congress consents to Compact; prohibits runaway convention and ratification of runaway proposals by member states
- Article IX **resolution ratifying the balanced Budget Amendment** effective when convention proposes amendment and Congress refers amendment to the state legislatures for ratification
- Article X provides enforcement by state attorney generals, central venue and termination provisions

#### <u>The Congressional Resolution – the "Blessing" of the Compact by Congress</u>

- Title 1 **resolution calling the required convention** in accordance with the terms and provisions of the Compact for a Balanced Budget effective when 38 states join the Compact
- Title 2 resolution referring the Balanced Budget Amendment to the state legislatures for ratification effective when convention proposes the amendment

# THE BALANCED BUDGET AMENDMENT

## THE BALANCED BUDGET AMENDMENT

<u>Section 1.</u> Total outlays of the government of the United States shall not exceed total receipts of the government of the United States at any point in time unless the excess of outlays over receipts is financed exclusively by debt issued in strict conformity with this article.

<u>Section 2.</u> Outstanding debt shall not exceed authorized debt, which initially shall be an amount equal to 105 percent of the outstanding debt on the effective date of this article. Authorized debt shall not be increased above its aforesaid initial amount unless such increase is first approved by the legislatures of the several states as provided in Section 3.

<u>Section 3.</u> From time to time, Congress may increase authorized debt to an amount in excess of its initial amount set by Section 2 only if it first publicly refers to the legislatures of the several states an unconditional, single subject measure proposing the amount of such increase, in such form as provided by law, and the measure is thereafter publicly and unconditionally approved by a simple majority of the legislatures of the several states, in such form as provided respectively by state law; provided that no inducement requiring an expenditure or tax levy shall be demanded, offered or accepted as a quid pro quo for such approval. If such approval is not obtained within sixty (60) calendar days after referral then the measure shall be deemed disapproved and the authorized debt shall thereby remain unchanged.

**Section 4.** Whenever the outstanding debt exceeds 98 percent of the debt limit set by Section 2, the President shall enforce said limit by publicly designating specific expenditures for impoundment in an amount sufficient to ensure outstanding debt shall not exceed the authorized debt. Said impoundment shall become effective thirty (30) days thereafter, unless Congress first designates an alternate impoundment of the same or greater amount by concurrent resolution, which shall become immediately effective. The failure of the President to designate or enforce the required impoundment is an impeachable misdemeanor. Any purported issuance or incurrence of any debt in excess of the debt limit set by Section 2 is void.

<u>Section 5.</u> No bill that provides for a new or increased general revenue tax shall become law unless approved by a two-thirds roll call vote of the whole number of each House of Congress. However, this requirement shall not apply to any bill that provides for a new end user sales tax which would completely replace every existing income tax levied by the government of the United States; or for the reduction or elimination of an exemption, deduction, or credit allowed under an existing general revenue tax.

Section 6. For purposes of this article, "debt" means any obligation backed by the full faith and credit of the government of the United States; "outstanding debt" means all debt held in any account and by any entity at a given point in time; "authorized debt" means the maximum total amount of debt that may be lawfully issued and outstanding at any single point in time under this article; "total outlays of the government of the United States" means all expenditures of the government of the United States from any source; "total receipts of the government of the United States, excluding proceeds from its issuance or incurrence of debt or any type of liability; "impoundment" means a proposal not to spend all or part of a sum of money appropriated by Congress; and "general revenue tax" means any income tax, sales tax, or value-added tax levied by the government of the United States excluding imposts and duties.

<u>Section 7</u>. This article is immediately operative upon ratification, self-enforcing, and Congress may enact conforming legislation to facilitate enforcement.

# THE INTERSTATE COMPACT AGREEMENT



Source HB 284

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LAWS OF ALASKA

2014

Chapter No.

#### AN ACT

Relating to an interstate compact on a balanced federal budget.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

1 Relating to an interstate compact on a balanced federal budget.

3	* Section 1. AS 44.99 is amended by adding new sections to read:
4	Article 6. Compact for a Balanced Budget.
5	Sec. 44.99.600. Entry into agreement. The Compact for a Balanced Budget is
6	hereby enacted into law and entered into with all jurisdictions legally joining it in a
7	form substantially as contained in AS 44.99.610.
8	Sec. 44.99.610. Compact terms. The terms and provisions of the compact
9	referred to in AS 44.99.600 are as follows:
10	COMPACT FOR A BALANCED BUDGET
11	ARTICLE I
12	DECLARATION OF POLICY, PURPOSE AND INTENT
13	Whereas, every State enacting, adopting and agreeing to be bound by this
14	Compact intends to ensure that their respective Legislature's use of the power to
15	originate a Balanced Budget Amendment under Article V of the Constitution of the

United States will be exercised conveniently and with reasonable certainty as to the consequences thereof.

Now, therefore, in consideration of their expressed mutual promises and obligations, be it enacted by every State enacting, adopting and agreeing to be bound by this Compact, and resolved by each of their respective Legislatures, as the case may be, to exercise herewith all of their respective powers as set forth herein notwithstanding any law to the contrary.

### ARTICLE II

#### DEFINITIONS

Section 1. "Compact" means this "Compact for a Balanced Budget."

11 Section 2. "Convention" means the convention for proposing amendments 12 organized by this Compact under Article V of the Constitution of the United States 13 and, where contextually appropriate to ensure the terms of this Compact are not 14 evaded, any other similar gathering or body, which might be organized as a 15 consequence of Congress receiving the application set out in this Compact and claim 16 authority to propose or effectuate any amendment, alteration or revision to the 17 Constitution of the United States. This term does not encompass a convention for 18 proposing amendments under Article V of the Constitution of the United States that is 19 organized independently of this Compact based on the separate and distinct 20 application of any State.

21 Section 3. "State" means one of the several States of the United States. Where 22 contextually appropriate, the term "State" shall be construed to include all of its 23 branches, departments, agencies, political subdivisions, and officers and 24 representatives acting in their official capacity.

25 Section 4. "Member State" means a State that has enacted, adopted and agreed 26 to be bound to this Compact. For any State to qualify as a Member State with respect 27 to any other State under this Compact, each such State must have enacted, adopted and 28 agreed to be bound by substantively identical compact legislation.

29 Section 5. "Compact Notice Recipients" means the Archivist of the United 30 States, the President of the United States, the President of the United States Senate, the 31 Office of the Secretary of the United States Senate, the Speaker of the United States

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House of Representatives, the Office of the Clerk of the United States House of
 Representatives, the chief executive officer of each State, and the presiding officer(s)
 of each house of the Legislatures of the several States.

Section 6. Notice. All notices required by this Compact shall be by U.S. Certified Mail, return receipt requested, or an equivalent or superior form of notice, such as personal delivery documented by evidence of actual receipt.

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Section 7. "Balanced Budget Amendment" means the following: "Article

9 Section 1. Total outlays of the government of the United States shall not 10 exceed total receipts of the government of the United States at any point in time unless 11 the excess of outlays over receipts is financed exclusively by debt issued in strict 12 conformity with this article.

13 Section 2. Outstanding debt shall not exceed authorized debt, which initially 14 shall be an amount equal to 105 percent of the outstanding debt on the effective date 15 of this article. Authorized debt shall not be increased above its aforesaid initial amount 16 unless such increase is first approved by the legislatures of the several states as 17 provided in Section 3.

18 Section 3. From time to time, Congress may increase authorized debt to an 19 amount in excess of its initial amount set by Section 2 only if it first publicly refers to 20 the legislatures of the several states an unconditional, single subject measure 21 proposing the amount of such increase, in such form as provided by law, and the 22 measure is thereafter publicly and unconditionally approved by a simple majority of 23 the legislatures of the several states, in such form as provided respectively by state 24 law; provided that no inducement requiring an expenditure or tax levy shall be 25 demanded, offered or accepted as a quid pro quo for such approval. If such approval is 26 not obtained within sixty (60) calendar days after referral then the measure shall be 27 deemed disapproved and the authorized debt shall thereby remain unchanged.

28 Section 4. Whenever the outstanding debt exceeds 98 percent of the debt limit 29 set by Section 2, the President shall enforce said limit by publicly designating specific 30 expenditures for impoundment in an amount sufficient to ensure outstanding debt shall 31 not exceed the authorized debt. Said impoundment shall become effective thirty (30)

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days thereafter, unless Congress first designates an alternate impoundment of the same
or greater amount by concurrent resolution, which shall become immediately
effective. The failure of the President to designate or enforce the required
impoundment is an impeachable misdemeanor. Any purported issuance or incurrence
of any debt in excess of the debt limit set by Section 2 is void.

Section 5. No bill that provides for a new or increased general revenue tax shall become law unless approved by a two-thirds roll call vote of the whole number of each House of Congress. However, this requirement shall not apply to any bill that provides for a new end user sales tax which would completely replace every existing income tax levied by the government of the United States; or for the reduction or elimination of an exemption, deduction, or credit allowed under an existing general revenue tax.

13 Section 6. For purposes of this article, "debt" means any obligation backed by 14 the full faith and credit of the government of the United States; "outstanding debt" 15 means all debt held in any account and by any entity at a given point in time; 16 "authorized debt" means the maximum total amount of debt that may be lawfully 17 issued and outstanding at any single point in time under this article; "total outlays of 18 the government of the United States" means all expenditures of the government of the 19 United States from any source; "total receipts of the government of the United States" 20 means all tax receipts and other income of the government of the United States, 21 excluding proceeds from its issuance or incurrence of debt or any type of liability; 22 "impoundment" means a proposal not to spend all or part of a sum of money 23 appropriated by Congress; and "general revenue tax" means any income tax, sales tax, 24 or value-added tax levied by the government of the United States excluding imposts 25 and duties.

#### 26 Section 7. This article is immediately operative upon ratification, self-27 enforcing, and Congress may enact conforming legislation to facilitate enforcement."

#### **ARTICLE III**

#### COMPACT MEMBERSHIP AND WITHDRAWAL

30 Section 1. This Compact governs each Member State to the fullest extent 31 permitted by their respective constitutions, superseding and repealing any conflicting

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or contrary law.

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2 Section 2. By becoming a Member State, each such State offers, promises and 3 agrees to perform and comply strictly in accordance with the terms and conditions of 4 this Compact, and has made such offer, promise and agreement in anticipation and 5 consideration of, and in substantial reliance upon, such mutual and reciprocal 6 performance and compliance by each other current and future Member State, if any. 7 Accordingly, in addition to having the force of law in each Member State upon its 8 respective effective date, this Compact and each of its Articles shall also be construed 9 as contractually binding each Member State when: (a) at least one other State has 10 likewise become a Member State by enacting substantively identical legislation 11 adopting and agreeing to be bound by this Compact; and (b) notice of such State's Member State status is or has been seasonably received by the Compact 12 13 Administrator, if any, or otherwise by the chief executive officer of each other 14 Member State.

15 Section 3. For purposes of determining Member State status under this 16 Compact, as long as all other provisions of the Compact remain identical and 17 operative on the same terms, legislation enacting, adopting and agreeing to be bound 18 by this Compact shall be deemed and regarded as "substantively identical" with 19 respect to such other legislation enacted by another State notwithstanding: (a) any 20 difference in section 2 of Article IV with specific regard to the respectively enacting 21 State's own method of appointing its member to the Commission; (b) any difference in 22 section 5 of Article IV with specific regard to the respectively enacting State's own 23 obligation to fund the Commission; (c) any difference in section 1 and 2 of Article VI 24 with specific regard to the number and identity of each delegate respectively appointed 25 on behalf of the enacting State, provided that no more than three delegates may attend 26 and participate in the Convention on behalf of any State; or (d) any difference in 27 section 7 of Article X with specific regard to the respectively enacting State as to 28 whether section 1 of Article V of this Compact shall survive termination of this 29 Compact, and thereafter become a continuing resolution of the Legislature of such 30 State applying to Congress for the calling of a convention of the states under Article V 31 of the Constitution of the United States, under such terms and limitations as may be

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Section 4. When fewer than three-fourths of the States are Member States, any Member State may withdraw from this Compact by enacting appropriate legislation, as determined by state law, and giving notice of such withdrawal to the Compact Administrator, if any, or otherwise to the chief executive officer of each other Member State. A withdrawal shall not affect the validity or applicability of the compact with respect to remaining Member States, provided that there remain at least two such States. However, once at least three-fourths of the States are Member States, then no Member State may withdraw from the Compact prior to its termination absent unanimous consent of all Member States.

#### **ARTICLE IV**

#### COMPACT COMMISSION AND COMPACT ADMINISTRATOR

Section 1. Nature of the Compact Commission. The Compact Commission ("Commission") is hereby established. It has the power and duty: (a) to appoint and oversee a Compact Administrator; (b) to encourage States to join the Compact and Congress to call the Convention in accordance with this Compact; (c) to coordinate the performance of obligations under the Compact; (d) to oversee the Convention's logistical operations as appropriate to ensure this Compact governs its proceedings; (e) to oversee the defense and enforcement of the Compact in appropriate legal venues; (f) to request funds and to disburse those funds to support the operations of the Commission, Compact Administrator, and Convention; and (g) to cooperate with any entity that shares a common interest with the Commission and engages in policy research, public interest litigation or lobbying in support of the purposes of the Compact. The Commission shall only have such implied powers as are essential to carrying out these express powers and duties. It shall take no action that contravenes or is inconsistent with this Compact or any law of any State that is not superseded by this Compact. It may adopt and publish corresponding bylaws and policies.

28 Section 2. Commission Membership. The Commission initially consists of 29 three unpaid members. Each Member State may appoint one member to the 30 Commission through an appointment process to be determined by their respective 31 chief executive officer until all positions on the Commission are filled. Positions shall be assigned to appointees in the order in which their respective appointing States became Member States. The bylaws of the Commission may expand its membership to include representatives of additional Member States and to allow for modest salaries and reimbursement of expenses if adequate funding exists.

Section 3. Commission Action. Each Commission member is entitled to one vote. The Commission shall not act unless a majority of its appointed membership is present, and no action shall be binding unless approved by a majority of the Commission's appointed membership. The Commission shall meet at least once a year, and may meet more frequently.

Section 4. First Order of Business. The Commission shall at the earliest
 possible time elect from among its membership a Chairperson, determine a primary
 place of doing business, and appoint a Compact Administrator.

Section 5. Funding. The Commission and the Compact Administrator's activities shall be funded exclusively by each Member State, as determined by their respective state law, or by voluntary donations.

- 16 Section 6. Compact Administrator. The Compact Administrator has the power 17 and duty: (a) to timely notify the States of the date, time and location of the 18 Convention; (b) to organize and direct the logistical operations of the Convention; (c) 19 to maintain an accurate list of all Member States, their appointed delegates, including 20 contact information; and (d) to formulate, transmit, and maintain all official notices, 21 records, and communications relating to this Compact. The Compact Administrator 22 shall only have such implied powers as are essential to carrying out these express 23 powers and duties; and shall take no action that contravenes or is inconsistent with this 24 Compact or any law of any State that is not superseded by this Compact. The Compact 25 Administrator serves at the pleasure of the Commission and must keep the 26 Commission seasonably apprised of the performance or nonperformance of the terms 27 and conditions of this Compact. Any notice sent by a Member State to the Compact 28 Administrator concerning this Compact shall be adequate notice to each other Member 29 State provided that a copy of said notice is seasonably delivered by the Compact 30 Administrator to each other Member State's respective chief executive officer.
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Section 7. Notice of Key Events. Upon the occurrence of each of the following

1 described events, or otherwise as soon as possible, the Compact Administrator shall 2 immediately send the following notices to all Compact Notice Recipients, together 3 with certified conforming copies of the chaptered version of this Compact as 4 maintained in the statutes of each Member State: (a) whenever any State becomes a 5 Member State, notice of that fact shall be given; (b) once at least three-fourths of the 6 States are Member States, notice of that fact shall be given together with a statement 7 declaring that the Legislatures of at least two-thirds of the several States have applied 8 for a convention for proposing amendments under Article V of the Constitution of the 9 United States, petitioning Congress to call the Convention contemplated by this 10 Compact, and further requesting cooperation in organizing the same in accordance 11 with this Compact; (c) once Congress has called the Convention contemplated by this 12 Compact, and whenever the date, time and location of the Convention has been 13 determined, notice of that fact shall be given together with the date, time and location 14 of the Convention and other essential logistical matters; (d) upon approval of the 15 Balanced Budget Amendment by the Convention, notice of that fact shall be given 16 together with the transmission of certified copies of such approved proposed amendment and a statement requesting Congress to refer the same for ratification by 17 three-fourths of the Legislatures of the several States under Article V of the 18 19 Constitution of the United States (however, in no event shall any proposed amendment 20 other than the Balanced Budget Amendment be transmitted); and (e) when any Article 21 of this Compact prospectively ratifying the Balanced Budget Amendment is effective 22 in any Member State, notice of the same shall be given together with a statement 23 declaring such ratification and further requesting cooperation in ensuring that the 24 official record confirms and reflects the effective corresponding amendment to the 25 Constitution of the United States. However, whenever any Member State enacts 26 appropriate legislation, as determined by the laws of the respective state, withdrawing 27 from this Compact, the Compact Administrator shall immediately send certified 28 conforming copies of the chaptered version of such withdrawal legislation as 29 maintained in the statutes of each such withdrawing Member State, solely to each 30 chief executive officer of each remaining Member State, giving notice of such 31 withdrawal.

1	Section 8. Cooperation. The Commission, Member States and Compact
2	Administrator shall cooperate with each other and give each other mutual assistance in
3	enforcing this Compact and shall give the chief law enforcement officer of each other
4	Member State any information or documents that are reasonably necessary to facilitate
5	the enforcement of this Compact.
6	Section 9. This Article does not take effect until there are at least two Member
7	States.
8	ARTICLE V
9	<b>RESOLUTION APPLYING FOR CONVENTION</b>
10	Section 1. Be it resolved, as provided for in Article V of the Constitution of the
11	United States, the Legislature of each Member State herewith applies to Congress for
12	the calling of a convention for proposing amendments limited to the subject matter of
13	proposing for ratification the Balanced Budget Amendment.
14	Section 2. Congress is further petitioned to refer the Balanced Budget
15	Amendment to the States for ratification by three-fourths of their respective
16	Legislatures.
17	Section 3. This Article does not take effect until at least three-fourths of the
18	several States are Member States.
19	ARTICLE VI
20	DELEGATE APPOINTMENT, LIMITATIONS AND INSTRUCTIONS
21	Section 1. Number of Delegates. Each Member State shall be entitled to one
22	delegate as its sole and exclusive representative at the Convention as set forth in this
23	Article.
24	Section 2. Identity of Delegates. Each Member State's chief executive officer,
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	who is serving on the enactment date of this Compact, is appointed in an individual
26	who is serving on the enactment date of this Compact, is appointed in an individual capacity to represent his or her respective State at the Convention as its sole and
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	capacity to represent his or her respective State at the Convention as its sole and
27	capacity to represent his or her respective State at the Convention as its sole and exclusive delegate.
27 28	capacity to represent his or her respective State at the Convention as its sole and exclusive delegate. Section 3. Replacement or Recall of Delegates. A delegate appointed

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immediately vacate the Convention and return to delegate's respective State's capitol.

Section 4. Oath. The power and authority of a delegate under this Article may only be exercised after the Convention is first called by Congress in accordance with this Compact and such appointment is duly accepted by such appointee publicly taking the following oath or affirmation: "I do solemnly swear (or affirm) that I accept this appointment and will act strictly in accordance with the terms and conditions of the Compact for a Balanced Budget, the Constitution of the State I represent, and the Constitution of the United States. I understand that violating this oath (or affirmation) forfeits my appointment and may subject me to other penalties as provided by law."

10 Section 5. Term. The term of a delegate hereunder commences upon 11 acceptance of appointment and terminates upon the permanent adjournment of the 12 Convention, unless shortened by recall, replacement or forfeiture under this Article. 13 Upon expiration of such term, any person formerly serving as a delegate must 14 immediately withdraw from and cease participation at the Convention, if any is 15 proceeding.

16 Section 6. Delegate Authority. The power and authority of any delegate 17 appointed hereunder is strictly limited: (a) to introducing, debating, voting upon, 18 proposing and enforcing the Convention Rules specified in this Compact, as needed to 19 ensure those rules govern the Convention; and (b) to introducing, debating, voting 20 upon, and rejecting or proposing for ratification the Balanced Budget Amendment. All 21 actions taken by any delegate in violation of this section are void ab initio.

22 Section 7. Delegate Authority. No delegate of any Member State may 23 introduce, debate, vote upon, reject or propose for ratification any constitutional 24 amendment at the Convention unless: (a) the Convention Rules specified in this 25 Compact govern the Convention and their actions; and (b) the constitutional 26 amendment is the Balanced Budget Amendment.

27 Section 8. Delegate Authority. The power and authority of any delegate at the 28 Convention does not include any power or authority associated with any other public 29 office held by the delegate. Any person appointed to serve as a delegate shall take a 30 temporary leave of absence, or otherwise shall be deemed temporarily disabled, from 31 any other public office held by the delegate while attending the Convention, and may not exercise any power or authority associated with any other public office held by the delegate while attending the Convention. All actions taken by any delegate in violation of this section are void ab initio.

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Section 9. Order of Business. Before introducing, debating, voting upon, rejecting or proposing for ratification any constitutional amendment at the Convention, each delegate of every Member State must first ensure the Convention Rules in this Compact govern the Convention and their actions. Every delegate and each Member State must immediately vacate the Convention and notify the Compact Administrator by the most effective and expeditious means if the Convention Rules in this Compact are not adopted to govern the Convention and their actions.

11 Section 10. Forfeiture of Appointment. If any Member State or delegate 12 violates any provision of this Compact, then every delegate of that Member State 13 immediately forfeits his or her appointment, and shall immediately cease participation 14 at the Convention, vacate the Convention, and return to his or her respective State's 15 capitol.

16 Section 11. Expenses. A delegate appointed hereunder is entitled to 17 reimbursement of reasonable expenses for attending the Convention from his or her 18 respective Member State. No delegate may accept any other form of remuneration or 19 compensation for service under this Compact.

#### **ARTICLE VII**

#### **CONVENTION RULES**

22 Section 1. Nature of the Convention. The Convention shall be organized, 23 construed and conducted as a body exclusively representing and constituted by the 24 several States.

25 Section 2. Agenda of the Convention. The agenda of the Convention shall be 26 entirely focused upon and exclusively limited to introducing, debating, voting upon, 27 and rejecting or proposing for ratification the Balanced Budget Amendment under the 28 Convention Rules specified in this Article and in accordance with the Compact. It 29 shall not be in order for the Convention to consider any matter that is outside the scope 30 of this agenda.

Section 3. Delegate Identity and Procedure. States shall be represented at the

1 Convention through duly appointed delegates. The number, identity and authority of 2 delegates assigned to each State shall be determined by this Compact in the case of 3 Member States or, in the case of States that are not Member States, by their respective 4 state laws. However, to prevent disruption of proceedings, no more than three 5 delegates may attend and participate in the Convention on behalf of any State. A 6 certified chaptered conforming copy of this Compact, together with government-7 issued photographic proof of identification, shall suffice as credentials for delegates of 8 Member States. Any commission for delegates of States that are not Member States 9 shall be based on their respective state laws, but it shall furnish credentials that are at 10 least as reliable as those required of Member States.

11 Section 4. Voting. Each State represented at the Convention shall have one 12 vote, exercised by the vote of that State's delegate in the case of States represented by 13 one delegate, or, in the case of any State that is represented by more than one delegate, 14 by the majority vote of that State's respective delegates.

15 Section 5. Quorum. A majority of the several States of the United States, each 16 present through its respective delegate in the case of any State that is represented by 17 one delegate, or through a majority of its respective delegates, in the case of any State 18 that is represented by more than one delegate, shall constitute a quorum for the 19 transaction of any business on behalf of the Convention.

20 Section 6. Action by the Convention. The Convention shall only act as a 21 committee of the whole chaired by the delegate representing the first State to have 22 become a Member State, if that State is represented by one delegate, or otherwise by 23 the delegate chosen by the majority vote of that State's respective delegates. The 24 transaction of any business on behalf of the Convention, including the designation of a 25 Secretary, the adoption of parliamentary procedures and the rejection or proposal of 26 any constitutional amendment, requires a quorum to be present and a majority 27 affirmative vote of those States constituting the quorum.

28 Section 7. Emergency Suspension and Relocation of the Convention. In the 29 event that the Chair of the Convention declares an emergency due to disorder or an 30 imminent threat to public health and safety prior to the completion of the business on 31 the Agenda, and a majority of the States present at the Convention do not object to such declaration, further Convention proceedings shall be temporarily suspended, and the Commission shall subsequently relocate or reschedule the Convention to resume proceedings in an orderly fashion in accordance with the terms and conditions of this Compact with prior notice given to the Compact Notice Recipients.

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Section 8. Parliamentary Procedure. In adopting, applying and formulating parliamentary procedure, the Convention shall exclusively adopt, apply or appropriately adapt provisions of the most recent editions of Robert's Rules of Order and the American Institute of Parliamentarians Standard Code of Parliamentary Procedure. In adopting, applying or adapting parliamentary procedure, the Convention shall exclusively consider analogous precedent arising within the jurisdiction of the United States. Parliamentary procedures adopted, applied or adapted pursuant to this section shall not obstruct, override, or otherwise conflict with this Compact.

Section 9. Transmittal. Upon approval of the Balanced Budget Amendment by the Convention to propose for ratification, the Chair of the Convention shall immediately transmit certified copies of such approved proposed amendment to the Compact Administrator and all Compact Notice Recipients, notifying them respectively of such approval and requesting Congress to refer the same for ratification by the States under Article V of the Constitution of the United States. However, in no event shall any proposed amendment other than the Balanced Budget Amendment be transmitted as aforesaid.

Section 10. Transparency. Records of the Convention, including the identities of all attendees and detailed minutes of all proceedings, shall be kept by the Chair of the Convention or Secretary designated by the Convention. All proceedings and records of the Convention shall be open to the public upon request subject to reasonable regulations adopted by the Convention that are closely tailored to preventing disruption of proceedings under this Article.

Section 11. Adjournment of the Convention. The Convention shall
permanently adjourn upon the earlier of twenty-four (24) hours after commencing
proceedings under this Article or the completion of the business on its Agenda.
ARTICLE VIII
PROHIBITION ON ULTRA VIRES CONVENTION

Section 1. Member States shall not participate in the Convention unless: (a)
 Congress first calls the Convention in accordance with this Compact; and (b) the
 Convention Rules of this Compact are adopted by the Convention as its first order of
 business.

5 Section 2. Any proposal or action of the Convention is void ab initio and 6 issued by a body that is conducting itself in an unlawful and ultra vires fashion if that 7 proposal or action: (a) violates or was approved in violation of the Convention Rules 8 or the delegate instructions and limitations on delegate authority specified in this 9 Compact; (b) purports to propose or effectuate a mode of ratification that is not 10 specified in Article V of the Constitution of the United States; or (c) purports to 11 propose or effectuate the formation of a new government. All Member States are 12 prohibited from advancing or assisting in the advancement of any such proposal or 13 action.

Section 3. Member States shall not ratify or otherwise approve any proposed amendment, alteration or revision to the Constitution of the United States, which originates from the Convention, other than the Balanced Budget Amendment.

# ARTICLE IX RESOLUTION PROSPECTIVELY RATIFYING THE BALANCED BUDGET AMENDMENT

20Section 1. Each Member State, by and through its respective Legislature,21hereby adopts and ratifies the Balanced Budget Amendment.

Section 2. This Article does not take effect until Congress effectively refers the Balanced Budget Amendment to the States for ratification by three-fourths of the Legislatures of the several States under Article V of the Constitution of the United States.

#### ARTICLE X

#### CONSTRUCTION, ENFORCEMENT, VENUE, AND SEVERABILITY

28 Section 1. To the extent that the effectiveness of this Compact or any of its 29 Articles or provisions requires the alteration of local legislative rules, drafting policies, 30 or procedure to be effective, the enactment of legislation enacting, adopting and 31 agreeing to be bound by this Compact shall be deemed to waive, repeal, supersede, or

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otherwise amend and conform all such rules, policies or procedures to allow for the effectiveness of this Compact to the fullest extent permitted by the constitution of any affected Member State.

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Section 2. Date and Location of the Convention. Unless otherwise specified by Congress in its call, the Convention shall be held in Dallas, Texas and commence proceedings at 9:00 a.m. Central Standard Time on the sixth Wednesday after the latter of the effective date of Article V of this Compact or the enactment date of the Congressional resolution calling the Convention.

9 Section 3. In addition to all other powers and duties conferred by state law 10 which are consistent with the terms and conditions of this Compact, the chief law 11 enforcement officer of each Member State is empowered to defend the Compact from 12 any legal challenge, as well as to seek civil mandatory and prohibitory injunctive relief 13 to enforce this Compact; and shall take such action whenever the Compact is 14 challenged or violated.

15 Section 4. The exclusive venue for all actions in any way arising under this 16 Compact shall be in the United States District Court for the Northern District of Texas 17 or the courts of the State of Texas within the jurisdictional boundaries of the foregoing 18 district court. Each Member State shall submit to the jurisdiction of said courts with 19 respect to such actions. However, upon written request by the chief law enforcement 20 officer of any Member State, the Commission may elect to waive this provision for the 21 purpose of ensuring an action proceeds in the venue that allows for the most 22 convenient and effective enforcement or defense of this Compact. Any such waiver 23 shall be limited to the particular action to which it is applied and not construed or 24 relied upon as a general waiver of this provision. The waiver decisions of the 25 Commission under this provision shall be final and binding on each Member State.

Section 5. The effective date of this Compact and any of its Articles is the latter of: (a) the date of any event rendering the same effective according to its respective terms and conditions; or (b) the earliest date otherwise permitted by law.

29 Section 6. Article VIII of this Compact is hereby deemed non-severable prior 30 to termination of the Compact. However, if any other phrase, clause, sentence or 31 provision of this Compact, or the applicability of any other phrase, clause, sentence or

1 provision of this Compact to any government, agency, person or circumstance, is 2 declared in a final judgment to be contrary to the Constitution of the United States, 3 contrary to the state constitution of any Member State, or is otherwise held invalid by 4 a court of competent jurisdiction, such phrase, clause, sentence or provision shall be 5 severed and held for naught, and the validity of the remainder of this Compact and the 6 applicability of the remainder of this Compact to any government, agency, person or 7 circumstance shall not be affected. Furthermore, if this Compact is declared in a final 8 judgment by a court of competent jurisdiction to be entirely contrary to the state 9 constitution of any Member State or otherwise entirely invalid as to any Member 10 State, such Member State shall be deemed to have withdrawn from the Compact, and 11 the Compact shall remain in full force and effect as to any remaining Member State. 12 Finally, if this Compact is declared in a final judgment by a court of competent jurisdiction to be wholly or substantially in violation of Article I, Section 10, of the 13 14 Constitution of the United States, then it shall be construed and enforced solely as 15 reciprocal legislation enacted by the affected Member State(s).

16 Section 7. Termination. This Compact shall terminate and be held for naught 17 when the Compact is fully performed and the Constitution of the United States is 18 amended by the Balanced Budget Amendment. However, notwithstanding anything to 19 the contrary set forth in this Compact, in the event such amendment does not occur 20 within seven (7) years after the first State passes legislation enacting, adopting and 21 agreeing to be bound to this Compact, the Compact shall terminate as follows: (a) the 22 Commission shall dissolve and wind up its operations within ninety (90) days 23 thereafter, with the Compact Administrator giving notice of such dissolution and the 24 operative effect of this section to the Compact Notice Recipients; and (b) upon the 25 completed dissolution of the Commission, this Compact shall be deemed terminated, 26 repealed, void ab initio, and held for naught.

27 \* Sec. 2. The uncodified law of the State of Alaska is amended by adding a new section to
28 read:

REVISOR'S INSTRUCTION. Notwithstanding AS 01.05.031(c), the revisor of statutes is instructed not to edit or revise the text of the compact in AS 44.99.610, enacted by sec. 1 of this Act, so as to avoid the use of pronouns denoting masculine or feminine gender.

# THE CONGRESSIONAL RESOLUTION

#### 115TH CONGRESS 1ST SESSION H. CON. RES. 73

Effectuating the Compact for a Balanced Budget.

#### IN THE HOUSE OF REPRESENTATIVES

JULY 26, 2017

Mr. MESSER (for himself, Mr. CRAMER, Mr. HARPER, and Mr. JODY B. HICE of Georgia) submitted the following concurrent resolution; which was referred to the Committee on the Judiciary

# **CONCURRENT RESOLUTION**

Effectuating the Compact for a Balanced Budget.

- 1 Resolved by the House of Representatives (the Senate
- 2 concurring),

3 SECTION 1. CONCURRENT RESOLUTION TO EFFECTUATE4THE COMPACT FOR A BALANCED BUDGET.

5 (a) DECLARATION.—The Congress determines and

6 declares that this concurrent resolution calls the Conven-

- 7 tion contemplated by the Compact for a Balanced Budget
- 8 under article V of the United States Constitution, and re-
- 9 fers for ratification the Balanced Budget Amendment con-

10 templated by the Compact for a Balanced Budget.

- 1 (b) TABLE OF CONTENTS.—The table of contents for
- 2 this resolution is as follows:
  - Sec. 1. Concurrent resolution to effectuate the Compact for a Balanced Budget.
  - TITLE I—CONCURRENT RESOLUTION PROSPECTIVELY CALLING CONVENTION CONTEMPLATED BY COMPACT FOR A BALANCED BUDGET
  - Sec. 101. Effective date.
  - Sec. 102. Convention call.

Sec. 103. Termination date.

TITLE II—CONCURRENT RESOLUTION PROSPECTIVELY REFERRING THE BALANCED BUDGET AMENDMENT TO STATE LEGISLATURES FOR RATIFICATION

Sec. 201. Effective date.

Sec. 202. Referral to legislatures of the several States for ratification.

# 3 TITLE I—CONCURRENT RESOLU4 TION PROSPECTIVELY CALL5 ING CONVENTION CON6 TEMPLATED BY COMPACT 7 FOR A BALANCED BUDGET

#### 8 SEC. 101. EFFECTIVE DATE.

9 This title does not take effect until Congress receives sufficient certified conforming copies of the chaptered 10 version of the Compact for a Balanced Budget formed ini-11 tially by the State of Georgia and the State of Alaska pur-12 suant to 2014 Georgia Laws Act 475 (H.B. 794) and 13 2014 Alaska Laws Ch. 12 (H.B. 284), respectively, as it 14 may be joined by additional States and amended from 15 time to time ("Compact for a Balanced Budget"), evidenc-16 17 ing that at least three-fourths of the several States are Member States of the Compact for a Balanced Budget and 18

have made application thereunder for a convention for
 proposing amendments under article V of the United
 States Constitution.

4 SEC. 102. CONVENTION CALL.

5 Upon the effective date of this title, be it resolved 6 by the House of Representatives of the United States (the 7 Senate concurring), Congress hereby calls a convention for 8 proposing amendments under article V of the United 9 States Constitution in accordance with the Compact for 10 a Balanced Budget.

#### 11 SEC. 103. TERMINATION DATE.

12 If for any reason the convention for proposing 13 amendments under article V of the United States Con-14 stitution contemplated herein has not permanently ad-15 journed within one year from the effective date of this 16 title, all titles of this resolution shall become null and void 17 ab initio and shall be deemed repealed in its entirety.

#### **II**—CONCURRENT TITLE **RESO-**1 LUTION PROSPECTIVELY RE-2 **FERRING** THE BALANCED 3 BUDGET AMENDMENT ТО 4 LEGISLATURES STATE FOR 5 RATIFICATION 6

#### 7 SEC. 201. EFFECTIVE DATE.

8 This title does not take effect until Congress receives 9 a certified conforming copy of the Balanced Budget 10 Amendment, as defined by the Compact for a Balanced 11 Budget and described herein, evidencing that the conven-12 tion for proposing amendments under article V of the 13 United States Constitution organized thereunder has ap-14 proved and proposed the same for ratification.

# 15 SEC. 202. REFERRAL TO LEGISLATURES OF THE SEVERAL

16 STATES FOR RATIFICATION.

17 Upon the effective date of this title, be it resolved by the House of Representatives of the United States (the 18 19 Senate concurring), that the following article has been proposed as an amendment to the Constitution of the 20 21 United States by a convention for proposing amendments 22 under article V of the United States Constitution, which 23 shall be valid to all intents and purposes as part of the 24 Constitution when ratified by the legislatures of three3

#### "ARTICLE —

4 "SECTION 1. Total outlays of the Government of the
5 United States shall not exceed total receipts of the Gov6 ernment of the United States at any point in time unless
7 the excess of outlays over receipts is financed exclusively
8 by debt issued in strict conformity with this article.

9 "SECTION 2. Outstanding debt shall not exceed au-10 thorized debt, which initially shall be an amount equal to 11 105 percent of the outstanding debt on the effective date 12 of this article. Authorized debt shall not be increased 13 above its aforesaid initial amount unless such increase is 14 first approved by the legislatures of the several States as 15 provided in section 3.

16 "SECTION 3. From time to time, Congress may increase authorized debt to an amount in excess of its initial 17 amount set by section 2 only if it first publicly refers to 18 the legislatures of the several States an unconditional, sin-19 20 gle subject measure proposing the amount of such in-21 crease, in such form as provided by law, and the measure 22 is thereafter publicly and unconditionally approved by a 23 simple majority of the legislatures of the several States, 24 in such form as provided respectively by State law; pro-25 vided that no inducement requiring an expenditure or tax levy shall be demanded, offered or accepted as a quid pro
 quo for such approval. If such approval is not obtained
 within 60 calendar days after referral then the measure
 shall be deemed disapproved and the authorized debt shall
 thereby remain unchanged.

6 "SECTION 4. Whenever the outstanding debt exceeds 7 98 percent of the debt limit set by section 2, the President 8 shall enforce said limit by publicly designating specific ex-9 penditures for impoundment in an amount sufficient to 10 ensure outstanding debt shall not exceed the authorized debt. Said impoundment shall become effective 30 days 11 12 thereafter, unless Congress first designates an alternate 13 impoundment of the same or greater amount by concurrent resolution, which shall become immediately effective. 14 15 The failure of the President to designate or enforce the required impoundment is an impeachable misdemeanor. 16 Any purported issuance or incurrence of any debt in excess 17 18 of the debt limit set by section 2 is void.

19 "SECTION 5. No bill that provides for a new or in-20 creased general revenue tax shall become law unless ap-21 proved by a two-thirds roll call vote of the whole number 22 of each House of Congress. However, this requirement 23 shall not apply to any bill that provides for a new end 24 user sales tax which would completely replace every exist-25 ing income tax levied by the Government of the United States; or for the reduction or elimination of an exemp tion, deduction, or credit allowed under an existing general
 revenue tax.

"SECTION 6. For purposes of this article, 'debt' 4 5 means any obligation backed by the full faith and credit of the Government of the United States; 'outstanding 6 7 debt' means all debt held in any account and by any entity at a given point in time; 'authorized debt' means the max-8 9 imum total amount of debt that may be lawfully issued 10 and outstanding at any single point in time under this article; 'total outlays of the Government of the United 11 12 States' means all expenditures of the Government of the 13 United States from any source; 'total receipts of the Government of the United States' means all tax receipts and 14 15 other income of the Government of the United States, excluding proceeds from its issuance or incurrence of debt 16 or any type of liability; 'impoundment' means a proposal 17 not to spend all or part of a sum of money appropriated 18 by Congress; and 'general revenue tax' means any income 19 20 tax, sales tax, or value-added tax levied by the Government 21 of the United States excluding imposts and duties.

22 "SECTION 7. This article is immediately operative
23 upon ratification, self-enforcing, and Congress may enact
24 conforming legislation to facilitate enforcement.".

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